

Planning & Environmental Consultants

Attn: The Secretary

An Bord Pleanála 64 Marlborough Street Dublin 1

AN BORD PLEANÁLA 009069-14 ABP-



10th October 2018

Our Ref: Your Ref: 180927

Re: An Bord Pleanála Section 5(3) Referral, on question of Exempted Development status of conversion of existing vacant office space and seminar room to a 1-bedroom studio apartment at Ti Choinn, Gleann na Rí, Murrough, Galway

Dear Sir/Madam,

On behalf of our client, K King Construction Claregalway Ltd. (c/o O'Neill O'Malley, 1st Floor, Technology House, Galway Technology Park, Parkmore, Galwayl, please find enclosed a complete copy of the Section 5 Declaration Application submitted by our client to Galway City Council on the 20th August 2018 (Ref: P/DC/3/15/18) under the provisions of Section 5 of the Planning and Development Act 2000, (as amended).

The Section 5 Declaration application relates to a proposal for the conversion of a ground floor office/ seminar room to a 1-bedroom studio apartment at at Ti Choinn, Gleann na Rí, Murrough, Galway. The application sets out our clients position that the proposed development was exempted development under the change of use exemptions set out in S.I. no. 30 of 2018 - Planning and Development (Amendment)(No.2) Regulations 2018.

The Council determined that the proposed works were not considered to be exempted development for the following reason:

The seminar room and office space were granted as ancillary to the main student accommodation, as originally granted under Pl. Ref. 99/918, as amended by Pl. Ref. 02/346. In this regard the proposed change of use would contravene the conditions attached to Pl. Ref. 99/918 and Pl. Ref. 02/346 and therefore requires the benefit of planning permission. The proposed change of use is therefore not considered to be exempt from planning permission."

As a result of the Planning Authority's decision (dated the 17th of September 2018), this correspondence form the basis of a referral under Section 5(3)(a) of the Planning and Development Act 2000, as amended, to An Bord Pleanála. We are therefore, on behalf of our client, referring this matter to An Bord Pleanála for consideration. Accordingly, as set out in the Section 5 application lodged with the Planning Authority, we are requesting the Board to determine whether the proposed conversion of existing vacant office space and seminar room to a 1-bedroom studio apartment at Ti Choinn, Gleann na Rí, Murrough, Galway is or is not exempted development under the change of use exemptions set out in the provisions of S.I. no. 30 of 2018 – Planning and Development (Amendment) (No. 2) Regulations 2018,

Outline of Proposed Works

It is proposed to convert a ground floor office/ seminar room to a 1-bedroom studio apartment and connect to the existing services at Ti Choinn, Gleann na Rí, Murrough, Galway. It is proposed to carry out alterations to the existing windows on the southern elevation serving the office space, these alterations are considered to be non-material alterations and do not render the appearance of the structure inconsistent with the character of the structure or of neighbouring structures. It is intended to provide private open space for the new apartment via the existing communal open space serving Ti Choinn, Gleann na Rí. There is a similar arrangement in place for the other ground floor apartments in the building as accepted by the Planning Authority under Pl. Ref. 15/359.

Compliance with S.I. no. 30 of 2018– Planning and Development (Amendment) (No. 2) regulations

As previously set out the applicant sought a declaration on the basis of the change of use exemptions set out in S.I. no. 30 of 2018 – Planning and Development (Amendment)(No.2) Regulations 2018 which amend article 10 of the Planning and Development Regulations 2001 by inserting a new subarticle (6), which makes provision for the change of use of specified classes of use to residential use, without the requirement to obtain planning permission during the relevant period, which commences on the date of the making of the Regulations and concludes on 31 December 2021. Subarticle 10(6)(b) states:

> (b) This sub-article relates to a proposed development, during the relevant period, that consists of a change of use to residential use from Class 1, 2, 3 or 6 of Part 4 to Schedule 1.

Further, in sub-article 10(6)(c), the criteria for compliance with the regulations are set out as follows:

> Notwithstanding sub-article (1), where in respect of a proposed development referred to in paragraph (b)—

> (i) the structure concerned was completed prior to the making of the Planning and Development (Amendment) (No. 2) Regulations 2018,

(ii) the structure concerned has at some time been used for the purpose ORD PLEANÁLA of its current use class, being Class 1, 2, 3 or 6, and

(iii) the structure concerned, or so much of it that is the subject of the proposed development, has been vacant for a period of 2 years or more 5 OCT 2018 immediately prior to the commencement of the proposed development, then the proposed development for residential use, and any related works, shall be exempted development for the purposes of the Act, subject to the conditions and limitations set out in paragraph (d).

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Thus, sub-article 10(6)(c) sets out the circumstances in which a change of use to residential use shall be exempted development. Significantly, however, sub-article (d) enumerates the relevant conditions and limitations or provides "de-exempting" criteria, including, at paragraph (d)(ix):

No development shall contravene a condition attached to a permission under the Act or be inconsistent with any use specified or included in such a permission.

The proposed development accords with the provisions of S.I. no. 30 of 2018 – Planning and Development (Amendment)(No.2) Regulations 2018 and is not de-exempted by any of the aforementioned criteria, as evident in Table 1, attached.

Galway City Council Decision

The decision which issued from Galway City Council under GCC Ref. P/DC/3/15/18 (dated 17th September 2018) stated that:

'the seminar room and office space were granted as ancillary to the main student accommodation, as originally granted under Pl. Ref. 99/918, as amended by Pl. Ref. 02/346. In this regard the proposed change of use would contravene the conditions attached to Pl. Ref. 99/918 and Pl. Ref. 02/346 and therefore requires the benefit of planning permission.'

The decision or Planner's Report did not specifically state which conditions of Pl. Ref. 99/918 and Pl. Ref. 02/346 are being contravened by the proposed development. We have undertaken a detailed review of the conditions attached to the relevant planning permissions and are of the opinion that, on the basis of the wording of the refusal reason, the Planning Authority are referring to Condition No.1 of Pl. Ref. 99/918 as being allegedly contravened. Condition No.1 states the following:

The development shall be carried out and completed in accordance with the application made on 22/12/1999, as revised and amended by documentation submitted on 28/1/2000 and 10/03/2000 but subject, however, to the requirements of the further conditions hereafter incorporated.

Reason: To ensure that the development is carried out in accordance with the permission and that effective control is maintained.'

A review of the Planner's Report which accompanied Galway City Council's declaration (Ref. P/DC/3/15/18) indicates that the basis for their decision relates to the vacant office and seminar room being granted permission as an ancillary use to the primary use of the building as student ALA accommodation. Therefore, it is alleged that these ancillary uses are integral to the operation of the building as student accommodation. The Planning Officer's report states:

'As referenced in the planning history section above, planning permissions was 7 2018 originally granted under Pl. Ref. 99/918 for a private residential or student accommodation comprising a total of 140 no. apartments, along with ancillary facilities consisting of a 3 storey local shops including launderette, bank, restaurant, caretaker's apartment and a conference room. In this context it is highlighted that the change of use of any of the ancillary facilities, such as a retail unit, seminar room or offices, to a residential unit, is not considered to be exempt under the abovementioned legislation as these facilities were granted as an integral part of the original student accommodation.'

It is considered that the rationale being adopted by the Planning Authority is that the extant permitted ground floor uses at Ti Choinn are ancillary to the student accommodation overhead and to permit their change of use would be contrary to Condition No.1 of Pl. Ref. 99/918 and Pl. Ref.

02/346 thereby de-exempting the change of use in the context of S.I. no. 30 of 2018 – Planning and Development (Amendment) (No.2) Regulations 2018.

However, it should be noted by An Bord Pleanála that the overhead accommodation at Ti Choinn was permitted as both student accommodation and/or private residential accommodation. The requirement to provide the 'ancillary' uses i.e. office space and seminar room was originally a requirement of the Section 50 Student Accommodation provisions. It should also be noted that the use of the accommodation overhead the ground floor at Ti Choinn as student accommodation ceased in 2012 and is now predominantly made up of private residential accommodation. Therefore, it is our opinion that the ground floor uses i.e. office space and seminar room are no longer ancillary to any other use. Given that these uses are no longer ancillary to any use it is not considered reasonable to conclude that the proposed change of use would contravene Condition No.1 of Pl. Ref. 99/918 and Pl. Ref. 02/346. On the basis that the proposed development would not contravene Condition No.1 of Pl. Ref. 99/918 and Pl. Ref. 02/346 the refusal reason cited by the Planning Authority is considered to be invalid. For this reason, we respectfully request that An Bord Pleanála take the above into consideration and declare that the proposed change of use is exempted development under the provisions of S.I. no. 30 of 2018 - Planning and Development (Amendment) (No.2) Regulations 2018.

Conclusion

From examination of the Planner's Report on the Section 5 application, it is our understanding that Galway City Council are of the opinion that the existing permitted ground floor uses at Ti Choinn are ancillary to the student accommodation as part of the overall Gleann na Rí development and to permit their change of use would be detrimental to the permitted student accommodation use and be contrary to Condition No.1 of Pl. Ref. 99/918 and Pl. Ref. 02/346.

It must be considered that the development was permitted as both private residential and student accommodation. The development was completed under 'The student accommodation scheme' introduced in section 50 of the Finance Act 1999, as part of this scheme communal facilities such as a seminar room and office space were required. In this regard, the primary use of the accommodation over the ground floor at Ti Choinn, for the purposes of student accommodation, ceased in 2012 and is now predominantly made up of private residential accommodation. Therefore, it is our opinion that the ground floor uses are no longer 'ancillary' to any other use in the development.

In this regard it is considered that the existing seminar room and office space, which have been vacant for over two years is in accordance with the change of use exemptions set out in S.I. no. 30 of 2018 – Planning and Development (Amendment)(No.2) Regulations 2018 which amend article 10 of the Planning and Development Regulations 2001 and is therefore exempted development.

The proposed conversion of the existing office space and seminar room will provide a 1-bedroom apartment and considering that there is a pressing requirement to provide additional housing units country wide it is our opinion that it is contrary to the provisions of the planning legislation for Galway City Council to determine that the proposals are not exempted development.

On the basis of the above, and the previously submitted Section 5 application documentation also enclosed, we wish to refer this matter to the Board for its consideration and enclose the appropriate fee of €220.

The previously submitted Section 5 application documentation, enclosed with the is listed as follows:

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- Copy of Declaration of Exempted Development Form.
- Copy of requisite application drawings.

Copies of the decision issued from Galway City Council under Ref. P/DC/3/15/18, as well as the Planner's Report on file, are also enclosed in this correspondence.

We trust the attached is in order; however, should you require further clarification on any matter of the attached referral, please do not hesitate to contact this office.

Yours sincerely,

Alan Bannon

Planner

McCarthy Keville O'Sullivan Ltd.

Encl.

AN BORD PLEANÁLA

1 5 OCT 2018

LTR DATED _____ FROM ____

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Table 1: Compliance with the limitations and conditions set out in the provisions of S.I. no. 30 of 2018 - Planning and Development (Amendment) (No. 2) Regulations 2018.

Limitations and conditions	Compliance
The development is commenced and completed during the relevant period.	✓
Subject to sub-paragraph (iii), any related works, including works as may be required to comply with sub-paragraph (vii), shall affect only the interior of the structure and shall not materially affect the external appearance of the structure so as to render its appearance inconsistent with the character of the structure or of neighbouring structures	✓
Any related works for the alteration of existing ground floor shop fronts shall be consistent with the fenestration details and architectural and streetscape character of the remainder of the structure or of neighbouring structures.	✓
No development shall consist of or comprise the carrying out of works to the ground floor area of any structure which conflicts with any objective of the relevant local authority development plan or local area plan, pursuant to the Part 1 of the First Schedule to the Act, for such to remain in retail use, with the exception of any works the purpose of which is to solely provide on street access to the upper floors of the structure concerned.	✓
No development shall consist of or comprise the carrying out of works which exceeds the provision of more than 9 residential units in any structure	✓
Dwelling floor areas and storage spaces shall comply with the minimum floor area requirements and minimum storage space requirements of the "Sustainable Urban Housing: Design Standards for New Apartments — Guidelines for Planning Authorities" issued under section 28 of the Act or any subsequent updated or replacement guidelines	
Rooms for use, or intended for use, as habitable rooms shall have adequate natural lighting	✓
No development shall consist of or comprise the carrying out of works to a protected structure, as defined in section 2 of the Act, save where the relevant planning authority has issued a declaration under section 57 of the Act to the effect that the proposed works would not materially affect the character of the structure or any element, referred to in section 57(1)(b) of the Act, of the structure.	✓
No development shall contravene a condition attached to a permission under the Act or be inconsistent with any use specified or included in such a permission.	AN BORY PLEANALA
Schedule 8, of any type of establishment to which the Major Accident Regulations apply	DATEDCOUN
No development shall relate to matters in respect of which any of the restrictions set out in subparagraph (iv), (vii), (viiA), (viiB), (viiC), (viii) or lix) of article (9(1)(a), or paragraph (c) or (d) of article (9)(1), would apply.	

No development shall consist of or comprise the carrying out of works for the provision of an onsite wastewater treatment and disposal system to which the code of practice made by the Environmental Protection Agency pursuant to section 76 of the Environmental Protection Agency Act 1992 relates and entitled Code of Practice — Wastewater Treatment and Disposal Systems Serving Single Houses together with any amendment to that Code or any replacement for it.

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15 OCT 2018

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Declaration of Exempted Development Form (S.5 of Planning and Development Act 2000)

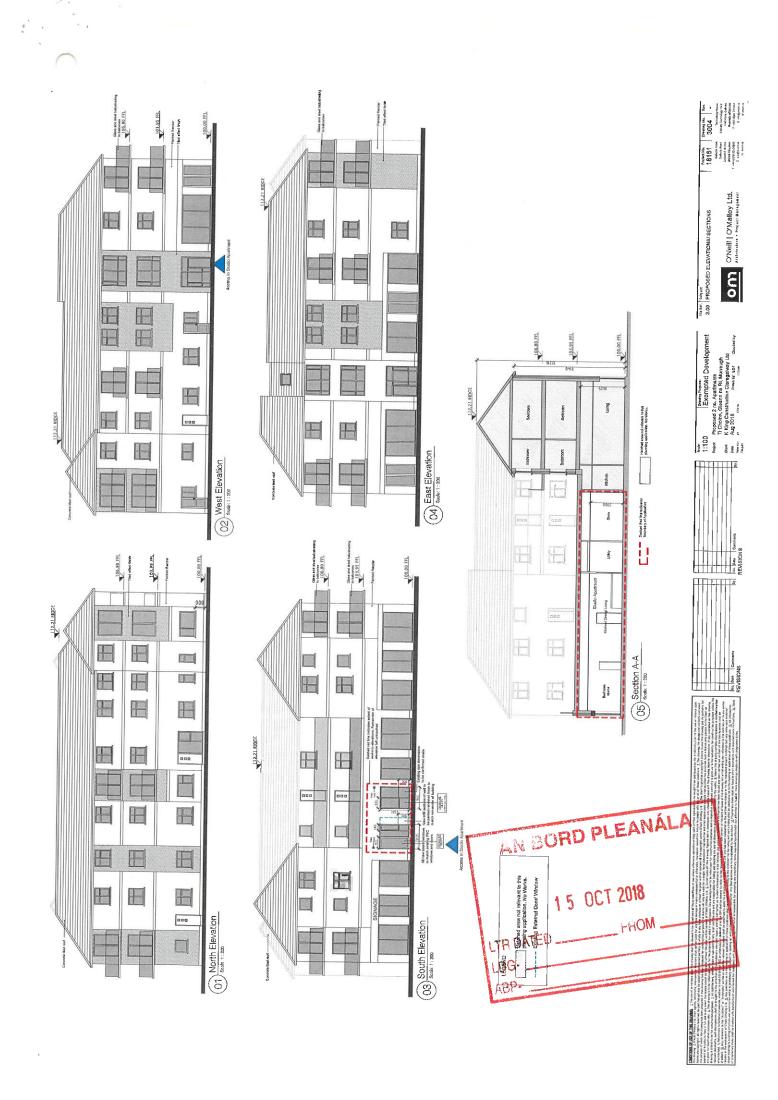
1. Posta	Address of Site or Building: CHOINN
Plan Ref. No (If none, give d	PREVIOUS hpplications 15/357, 02/346 & 99/918 escription sufficient to identify)
	licant in full: K: KIMO CONTRUCTION CLAREGIEWAY LTD.,
Address if differ	ent from No. 1 above) 15 FLOOR, TECHNOLOGY HOUSE, CALMAY TECHNOLOGY PARK,
	758369
Email address .	INFOR KING Construction ie
3. (a) St	ate applicants interest in site if any (freehold, leasehold etc)
N.B. If applicant	is not the Freehold owner of the land in question, please provide the name and address of the owner:

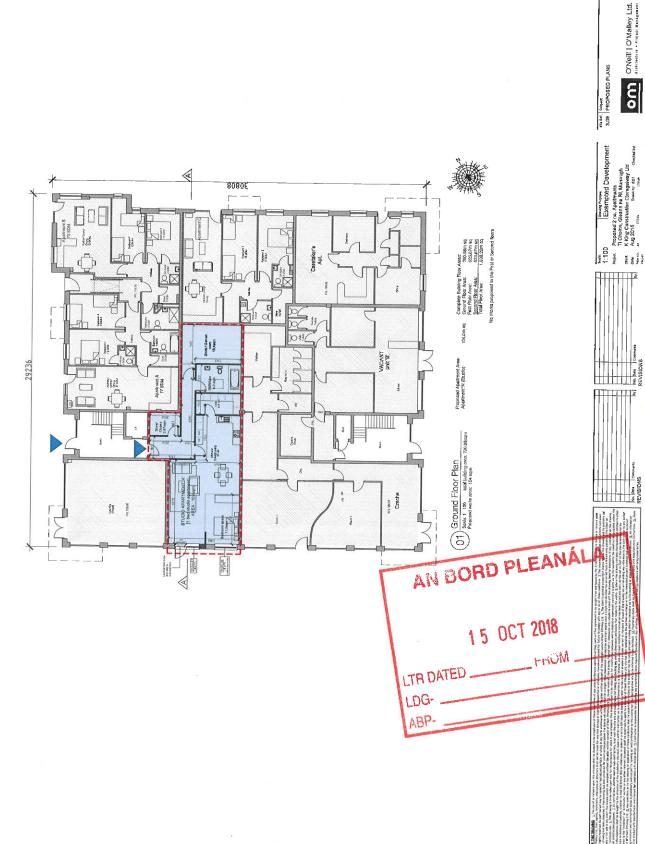
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	ditional information if the development involves an extension to a house:
Floor Area of	(i) Proposed extension (
	(ii) Any existing extensions to the Property () Sq. M.
	(iii) Amount of private open space remaining to the rear of the house ite excluding garages/stores
NB. ALL DRAW	INGS SHOULD BE SUBMITTED IN A METRIC SCALE AN BORD PLEANÁLA
(c) Ad of a house	ditional information if the development involves the Erection of garages / stores etc within the garden
Floor Area of	(i) Proposed store / garage healetc () Sq. M. 1 5 OCT 2018
	(ii) Any existing store / garage / sned in the garden () Sq. M. TR DATED
	(iii) Amount of private open space remaining to the <u>rear or side</u> of the house i.e. rexcluding garages/stores.
N.B. (i), (il) and	(iii) must be individually and clearly defined on submitted drawings for each of the above categories

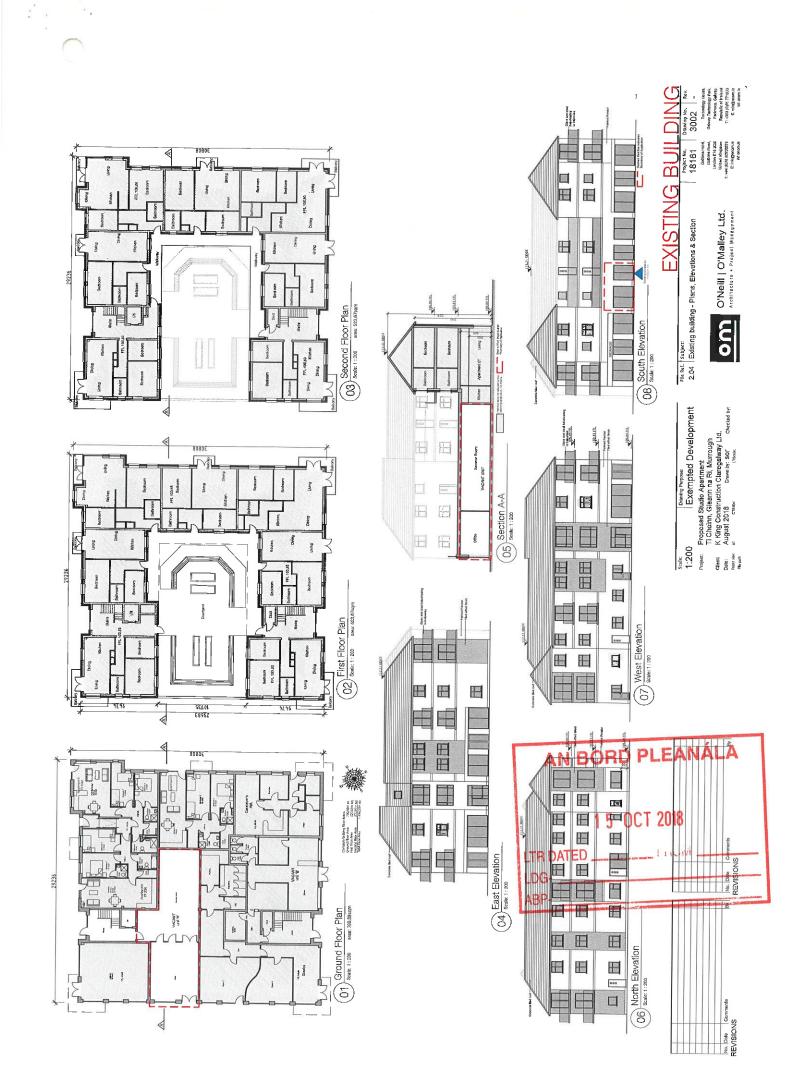
5 In the case of any building or buildings to be retained o (a) Present use of each floor or use when last used:	n site, or for a change of use of the property, please state:
(b) Proposed use of each floor:	OM STUDIO APARTMENT
HEREBY DECLARE that the information given in this form is co	
Signature of Applicant (or his Agent):	A TO
Date: 17/08/2018	
Date	
List of drawings in metric required with application – tick box: Site	Location plan (1+1000)
Layout Plan (1:200 or 1:500) Plans and Elevations (1:50 o	or 1:100) _ f Appropriate Fee €80.00 _ v
Fees can be paid by cash, cheque, debit card or credit card a	at the cash office in City Hall. Payment can also be made
by phoning Customer Service on (091) 536960.	
The Law Governing the Planning System is set out in the	
Planning and Development Act 2000 and the Planning and	The Acts and the Regulations can also be purchased from the Government Publications Sale Office. Sun Alliance
I googgood by were of a fail, with it, make the control of the con	House, Molesworth Street, Dublin 2. Telephone 01 647 6834/35/36/37)
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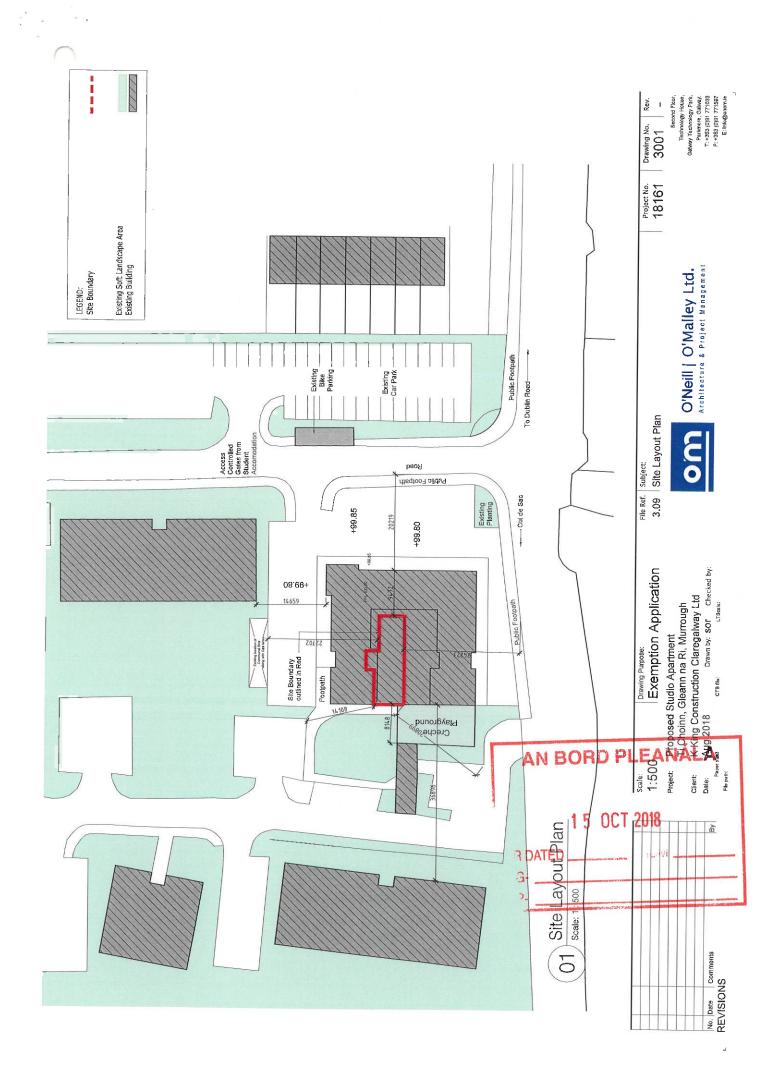
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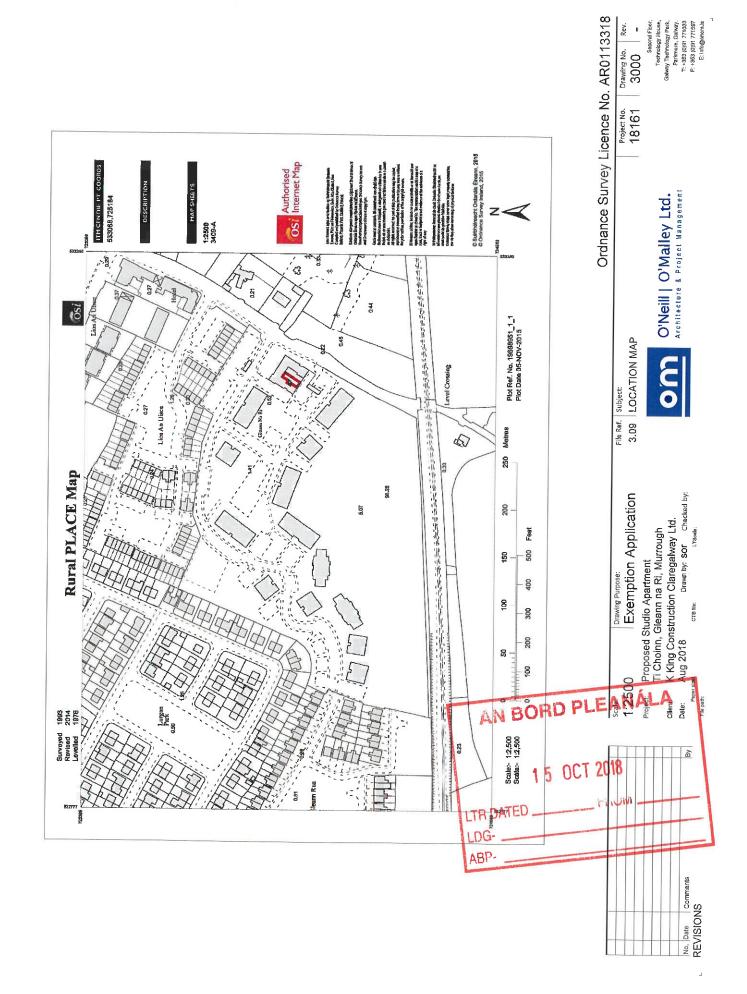
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Halla na Cathrach Bóthar an Choláiste Gaillimh H91 X4K8

City Hall College Road Galway H91 X4K8

Our Ref: P/DC/3/15/18

17 September 2018

K King Construction Claregalway Ltd., c/o O'Neill O'Malley, 1st Floor, Technology House, Galway Technology Park, Parkmore, Galway.

Planning Declaration under Section 5 of the Planning & Development Act, 2000 (as amended), & Planning and Development Regulations 2001 (as amended).

Re: Conversion of existing vacant office space and seminar room to a 1 bedroom studio apartment, and connections to existing services within the building.

At: Ti Choinn, Gleann na Rí, Murrough, Galway.

A Chara,

I refer to your recent application for a declaration of exempted development in relation to the above and I wish to inform you that a declaration of exempted development is refused for the following reasons:

1. The seminar room and office space were granted as ancillary to the main student accommodation, as originally granted under Pl. Ref. 99/918, as amended by Pl. Ref. 02/346. In this regard the proposed change of use would contravene the conditions attached to Pl. Ref. 99/918 and Pl. Ref. 02/346 and therefore requires the benefit of planning permission. The proposed change of use is therefore not considered to be exempt from planning permission.

However, it must be emphasised that this opinion is given without prejudice to the Approvisions of Section 5(3) of the Planning & Development Act 2000 (as amended). "Where a declaration is issued under this section, any person issued with a declaration may, on payment to the Board of such a fee as may be prescribed, refer a declaration for review by the Board within 4 weeks of the date of the issuing of the declaration".

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Caroline Phelan, A/Director of Services, Planning Department.

Fäilt/tear roimh chomhfhreagras i nGaeilge / Correspondence in Irish is welcomed

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Section 5 of Planning and Development Act 2000, as amended.

Ref. No.:

P/DC/3/15/18

Address: Applicant: Ti Choinn, Gleann na Ri, Galway.

K Born King. Construction Ltd.

Description of Development: Conversion of ground floor office space and seminar room, at Ti

Choinn, Gleann na Ri, for use as a 1-bed studio apartment.

Planning History

Permission granted for a development at Block 14 (Ti Choinn), namely the change of use of 2 No. vacant retail units (previously a restaurant and a shop) to 3 no. 2 bed ground floor apartments. This application to include alterations to North-East and North-West elevations as well as all ancillary site works.

Permission for retention of revisions to previously granted permission (Pl. Ref. No. 90/01). Incl. Provision of refuse compactor, revised car park layout, bin storage areas, bicycle racks and entrance gates/fencing. Granted 19/02/2005.

Permission for revisions to ground floor of Block Type D (Block 14 - Ti Choinn) 02/346: previously granted Ref. No. 918/99 and 9/01 to include creche and administrative offices. Granted 18/07/2002.

Permission for revisions to Block Type D (Block 14) amendment to Planning 01/9: Application Ref. No. 918/99 (Private/Student Accommodation - 275 apartments, shops, laundrette, restaurant, bank, conference room auxiliary works) to include revised internal layout and elevational treatment (retail units & apartment numbers unchanged) and reduction in eaves height. Granted 28/01/2001.

AN BORD PLEANALA Permission for private residential or student accommodation comprising 5 No. 3 Storey Blocks Type A (total 60 apts.); 3 No. 4 Storey Blocks Type B (total 72 apts); 5 No. 4 Storey Blocks Type C (total 140 apts.); and ancillary facilities consisting of 3 storey local shops including launderette, bank, restaurant, caretaker's apt., conference room, with 14 apts, over this block,

Proposal

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The applicant seeks a declaration under the Planning and Development (Amendment) (No. 2) Regulations 2018 [S.I. No. 30 of 2018], in relation to the conversion of ground floor office / seminar room, at Ti Choinn, Gleann na Ri, to a 1-bed studio apartment.

Relevant legislation

Article 2 of the latter Instrument states as follows - "Amendment of Article 10 of the Principal Regulations 2. Article 10 of the Planning and Development Regulations 2001 (S.I. No. 600 of 2001) is amended by inserting the following sub-article after sub-article (5):

"(6) (a) In this sub-article— 'habitable room' means a room used for living or sleeping purposes but does not include a kitchen that has a floor area of less than 6.5 square metres; 'relevant period' means the period from the making of these Regulations until 31 December 2021.

(b) This sub-article relates to a proposed development, during the relevant period, that consists of a change of use to residential use from Class 1, 2, 3 or 6 (see below) of Part 4 to Schedule 1.

(c) Notwithstanding sub-article (1), where in respect of a proposed development referred to in paragraph

(b)— (i) the structure concerned was completed prior to the making of the Planning and Development (Amendment) (No. 2) Regulations 2018,

(ii) the structure concerned has at some time been used for the purpose of its current use class, being Class 1, 2, 3 or 6, and

(iii) the structure concerned, or so much of it that is the subject of the proposed development, has been vacant for a period of 2 years or more immediately prior to the commencement of the proposed development,

then the proposed development for residential use, and any related works, shall be exempted development for the purposes of the Act, subject to the conditions and limitations set out in paragraph (d)"

CLASS 1 Use as a shop.

CLASS 2
Use for the provision of—

- (a) financial services,
- (b) professional services (other than health or medical services),
- (c) any other services (including use as a betting office), AN BORD PLEANÁLA

where the services are provided principally to visiting members of the public.

CLASS 3

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Use as an office, other than a use to which class 2 of this Part of this Schedule applied

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CLASS 6

Use as a residential club, a guest house or a hostel (other than a hostel where care is provided).

Proposal

The applicant's agent has provided a cover letter on file, which states that the office / seminar room in question has been vacant for over 2 years. The applicant has provided a breakdown of the internal dimensions / spaces within the proposed apartment. It is stated that the proposed 2-bed apartment (104sqm) is fully compliant with the Design Standard for New Apartments (2018). From an inspection of the floor plans and schedule of information provided, this appears to be the case.

It is proposed to carry out alterations to the existing windows serving the office space. These alterations are considered to be non-material alterations (see existing and proposed southern elevation).

It is stated that it is intended to provide 'private open space' for the new apartment via existing communal open space serving at Ti Choinn, Gleann na Ri. The cover letter states that this is the same situation for the other ground floor apartments in the building. It is also highlighted that the existing level of communal open space amounts to 21,000sqm, with the actual requirement for communal and private open space stated to be 10,000sqm.

Assessment

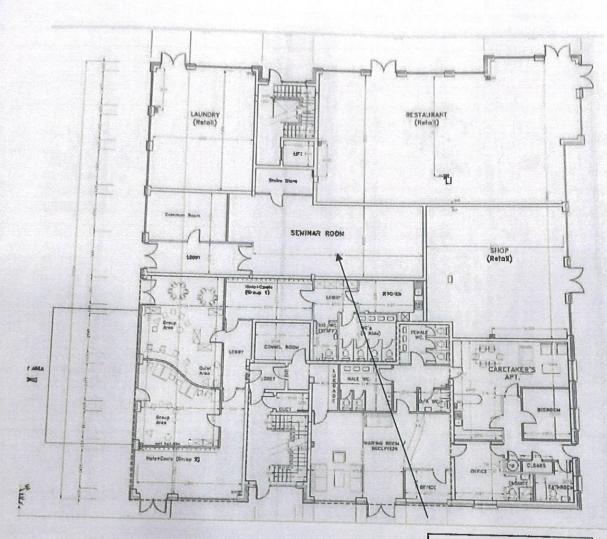
As referenced in the planning history section above, planning permission was originally granted under Pl. Ref. 99/918 for a private residential or student accommodation comprising a total of 140 no. apartments, along with ancillary facilities consisting of 3 storey local shops including launderette, bank, restaurant, caretaker's apartment and a conference room. In this context it is highlighted that the change of use of any of the ancillary facilities, such as a retail unit, seminar room or offices, to a residential units, is not considered to be exempt under the abovementioned legislation, as these facilities were granted as an integral part of the original student accommodation.

It is highlighted that the office / seminar room in question, are located in Block D as originally granted (see below). The internal layout of this block was subsequently revised under a number of permissions, with the most recent being Pl. Ref. 02/346. In this case the internal layout was revised to include for a creche and administrative offices (see floor plan on follows)

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The same of the sa	LTR DATED
	BLOCK D



Office / Seminar room

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The current application relates to a change of use of an office space (semilar poor shown above. It would appear from the floor plan above that the area in question relates to a common room and a seminar room, as opposed to an office space and a seminar room.

In any case, given that the uses in question were ancillary to the student accommodation as not applicant in this case

Recommendation

The seminar room and office space were granted as ancillary to the main student accommodation, as originally granted under Pl. Ref. 99/918, as amended by Pl. Ref. 02/346. In this regard the proposed change of use would contravene the conditions attached to Pl. Ref.

99/918 and Pl. Ref. 02/346 and therefore requires the benefit of planning permission. The proposed change of use is therefore not considered to be exempt from planning permission.

Peter Staunton
Executive Planner
12/09/2018

(FL) (2191.8